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**DATE:** May 31, 2017

ALL PLAN LETTER 17-010

**TO:** ALL MEDI-CAL MANAGED CARE HEALTH PLANS

**SUBJECT:** NON-EMERGENCY MEDICAL AND NON-MEDICAL TRANSPORTATION SERVICES

**PURPOSE:**

This All Plan Letter (APL) provides Medi-Cal managed care health plans (MCPs) with guidance regarding Non-Emergency Medical Transportation (NEMT) and Non-Medical Transportation (NMT) services. With the passage of Assembly Bill (AB) 2394 (Chapter 615, Statutes of 2016), which amended Section 14132 of the Welfare and Institutions Code (WIC), the Department of Health Care Services (DHCS) is clarifying MCPs' obligations to provide NEMT and NMT services.

**BACKGROUND:**

DHCS administers the Medi-Cal Program, which provides comprehensive health care services to millions of low-income families and individuals through contracts with MCPs. Pursuant to Social Security Act (SSA) Section 1905(a)(29) and Title 42 of the Code of Federal Regulations (CFR) Sections 440.170, 441.62, and 431.53, MCPs are required to establish procedures for the provision of Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) services for qualifying members to receive medically necessary transportation services. NEMT services are authorized under SSA Section 1902 (a)(70), 42 CFR Section 440.170, and Title 22 of the California Code of Regulations (CCR) Sections 51323, 51231.1, and 51231.2.

AB 2394 amended WIC Section 14132(ad)(1) to provide that, effective July 1, 2017, NMT is covered, subject to utilization controls and permissible time and distance standards, for an MCP member to obtain covered Medi-Cal medical, dental, mental health, and substance use disorder services.

**REQUIREMENTS:**

**Non-Emergency Medical Transportation**

NEMT services are a covered Medi-Cal benefit when a member needs to obtain medically necessary covered services and when it is prescribed in writing by a physician,

dentist, or podiatrist. NEMT services are subject to a prior authorization, except when a member is transferred from an acute care hospital, immediately following an inpatient stay at the acute level of care, to a skilled nursing facility or an intermediate care facility licensed pursuant to Health and Safety Code (HSC) Section 1250<sup>1</sup>.

MCPs must ensure that the medical professional's decisions regarding NEMT are unhindered by fiscal and administrative management, in accordance with their contract with DHCS<sup>2</sup>. MCPs are also required to authorize, at a minimum, the lowest cost type of NEMT transportation (see modalities below) that is adequate for the member's medical needs. For Medi-Cal services that are not covered by the MCP's contract, MCPs must refer and coordinate, to the extent possible, the medically necessary NEMT services, which will be reimbursed through Medi-Cal Fee-For-Service (FFS). MCPs must ensure that there are no limits to receiving NEMT as long as the member's medical services are medically necessary and the NEMT has prior authorization.

MCPs are required to provide medically appropriate NEMT services when the member's medical and physical condition is such that transport by ordinary means of public or private conveyance is medically contraindicated and transportation is required for obtaining medically necessary services<sup>3</sup>. MCPs are required to provide NEMT for members who cannot reasonably ambulate, or are unable to stand or walk without assistance, including those using a walker or crutches<sup>4</sup>. MCPs shall also ensure door-to-door assistance for all members receiving NEMT services.

Unless otherwise provided by law, MCPs must provide transportation for a parent or a guardian when the member is a minor. With the written consent of a parent or guardian, MCPs may arrange NEMT for a minor who is unaccompanied by a parent or a guardian. MCPs must provide transportation services for unaccompanied minors when applicable state or federal law does not require parental consent for the minor's service. The MCP is responsible to ensure all necessary written consent forms are received prior to arranging transportation for an unaccompanied minor.

MCPs must provide the following four available modalities of NEMT transportation in accordance with the Medi-Cal Provider Manual<sup>5</sup> and the CCR<sup>6</sup> when the member's medical and physical condition is such that transport by ordinary means of public or

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<sup>1</sup> 22 CCR Section 51323 (b)(2)(C)

<sup>2</sup> Exhibit A, Attachment 1 (Organization and Administration of the Plan)

<sup>3</sup> 22 CCR Section 51323 (a)

<sup>4</sup> [Manual of Criteria for Medi-Cal Authorization, Chapter 12.1 Criteria for Medical Transportation and Related Services](#)

<sup>5</sup> [Medi-Cal Provider Manual: Medical Transportation – Ground](#)

<sup>6</sup> 22 CCR Section 51323(a) and (c)

private conveyance is medically contraindicated, and transportation is required for the purpose of obtaining needed medical care:

1. MCPs must provide **NEMT ambulance services** for<sup>7</sup>:
  - Transfers between facilities for members who require continuous intravenous medication, medical monitoring or observation.
  - Transfers from an acute care facility to another acute care facility.
  - Transport for members who have recently been placed on oxygen (does not apply to members with chronic emphysema who carry their own oxygen for continuous use).
  - Transport for members with chronic conditions who require oxygen if monitoring is required.
  
2. MCPs must provide **litter van services** when the member's medical and physical condition does not meet the need for NEMT ambulance services, but meets both of the following:
  - Requires that the member be transported in a prone or supine position, because the member is incapable of sitting for the period of time needed to transport<sup>8</sup>.
  - Requires specialized safety equipment over and above that normally available in passenger cars, taxicabs or other forms of public conveyance<sup>9</sup>.
  
3. MCPs must provide **wheelchair van services** when the member's medical and physical condition does not meet the need for litter van services, but meets any of the following:
  - Renders the member incapable of sitting in a private vehicle, taxi or other form of public transportation for the period of time needed to transport<sup>10</sup>.
  - Requires that the member be transported in a wheelchair or assisted to and from a residence, vehicle and place of treatment because of a disabling physical or mental limitation<sup>11</sup>.
  - Requires specialized safety equipment over and above that normally available in passenger cars, taxicabs or other forms of public conveyance<sup>12</sup>.
  - Examples of members who qualify for wheelchair van transport include, but are not limited to, the following<sup>13</sup>:
    - Members who suffer from severe mental confusion.

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<sup>7</sup> [Medi-Cal Provider Manual: Medical Transportation – Ground, page 9, Ambulance: Qualified Recipients](#)

<sup>8</sup> 22 CCR Section 51323 (2)(A)(1)

<sup>9</sup> 22 CCR Section 51323 (2)(B)

<sup>10</sup> 22 CCR Section 51323 (3)(A)

<sup>11</sup> 22 CCR Section 51323 (3)(B)

<sup>12</sup> 22 CCR Section 51323 (3)(C)

<sup>13</sup> [Medi-Cal Provider Manual: Medical Transportation – Ground, page 11, Wheelchair Van](#)

- Members with paraplegia.
  - Dialysis recipients.
  - Members with chronic conditions who require oxygen but do not require monitoring.
4. MCPs must provide **NEMT by air** only under the following conditions<sup>14</sup>:
- When transportation by air is necessary because of the member's medical condition or because practical considerations render ground transportation not feasible. The necessity for transportation by air shall be substantiated in a written order of a physician, podiatrist or dentist.

### **NEMT Physician Certification Statement Forms**

MCPs and transportation brokers must use Physician Certification Statement (PCS) forms to determine the appropriate level of service for Medi-Cal members. Once the member's treating physician prescribes the form of transportation, the MCP cannot modify the authorization. In order to ensure consistency amongst all MCPs, all NEMT prescription forms must include, at a minimum, the PCS form components listed below:

- **Function Limitations Justification:** For NEMT, the physician is required to document the member's limitations and provide specific physical and medical limitations that preclude the member's ability to reasonably ambulate with assistance or be transported by public or private vehicles.
- **Dates of Service Needed:** Provide start and end dates for NEMT services; authorizations may be for a maximum of 12 months.
- **Mode of Transportation Needed:** List the mode of the transportation that is to be used when receiving these services (ambulance/gurney van, litter van, wheelchair van or air transport).
- **Certification Statement:** Prescribing physician's statement certifying that medical necessity was used to determine the type of transportation being requested.

Each MCP must have a mechanism to capture and submit data from the PCS form to DHCS. Members can request a prescription from their physician by telephone, electronically, in person, or by another method established by the MCP.

### **Non-Medical Transportation**

NMT has been a covered benefit when provided as an EPSDT service<sup>15</sup>. Effective July 1, 2017, NMT is a Medi-Cal managed care benefit for all members to obtain medically necessary covered services. For Medi-Cal services that are not covered by the MCP contract, MCPs must refer and coordinate, to the extent possible, the medically necessary NMT services; however, the NMT will be reimbursed through Medi-Cal FFS.

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<sup>14</sup> 22 CCR Section 51323 (c)(2)

<sup>15</sup> WIC 14132 (ad)(7)

NMT does not include transportation of the sick, injured, invalid, convalescent, infirm, or otherwise incapacitated members who need to be transported by ambulances, litter vans, or wheelchair vans licensed, operated, and equipped in accordance with state and local statutes, ordinances, or regulations. Physicians may authorize NMT for members if they are currently using a wheelchair but the limitation is such that the member is able to ambulate without assistance from the driver. The NMT requested must be the least costly method of transportation that meets the member's needs.

MCPs are contractually required to provide members with a Member Services Guide that includes information on the procedures for obtaining NMT transportation services<sup>16</sup>. The Member Services Guide must include a description of NMT services and the conditions under which NMT is available.

At a minimum, MCPs must provide the following NMT services<sup>17</sup>:

- Round trip transportation for a member to obtain covered Medi-Cal services by passenger car, taxicab, or any other form of public or private conveyance (private vehicle)<sup>18</sup>, as well as mileage reimbursement for medical purposes<sup>19</sup> when conveyance is in a private vehicle arranged by the member and not through a transportation broker, bus passes, taxi vouchers or train tickets.
- Round trip NMT is available for the following:
  - Medically necessary covered services, including carved-out benefits.
  - Members picking up drug prescriptions that cannot be mailed directly to the member.
  - Members picking up medical supplies, prosthetics, orthotics and other equipment.
- MCPs must provide NMT in a form and manner that is accessible, in terms of physical and geographic accessibility, for the member and consistent with applicable state and federal disability rights laws.

**Conditions for Non-Medical Transportation Services:**

- MCP shall use prior authorization processes for approving NMT services and shall re-authorize services every 12 months when necessary.
- NMT coverage includes transportation costs for the member and one attendant, such as a parent, guardian, or spouse, to accompany the member in a vehicle or on public transportation, subject to prior authorization at time of initial NMT authorization request.
- With the written consent of a parent or guardian, MCPs may arrange for NMT for a minor who is unaccompanied by a parent or a guardian. MCPs must provide

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<sup>16</sup> Exhibit A, Attachment 13 (Member Services), Written Member Information

<sup>17</sup> WIC Section 14132(ad)

<sup>18</sup> Vehicle Code (VEH) Section 465

<sup>19</sup> [IRS Standard Mileage Rate for Business and Medical Purposes](#)

transportation services for unaccompanied minors when state or federal law does not require parental consent for the minor's service. The MCP is responsible to ensure all necessary written consent forms are received prior to arranging transportation for an unaccompanied minor.

- NMT does not cover trips to a non-medical location or for appointments not related to medically necessary covered Medi-Cal benefits.
- The member must attest to the MCP in person, electronically, or over the phone that other transportation resources have been reasonably exhausted. The attestation may include confirmation that the member:
  - Has no valid driver's license.
  - Has no working vehicle available in the household.
  - Is unable to travel or wait for medical or dental services alone.
  - Has a physical, cognitive, mental, or developmental limitation.

### **Non-Medical Transportation Private Vehicle Authorization Requirements**

The MCPs must authorize the use of private conveyance (private vehicle)<sup>20</sup> when no other methods of transportation are reasonably available. Prior to receiving approval for use of a private vehicle, the member must exhaust all other reasonable options and provide an attestation to the MCP stating other methods of transportation are not available. The attestation can be made over the phone, electronically, or in person. In order to receive gas mileage reimbursement for use of a private vehicle, the driver must be compliant with all California driving requirements, which include<sup>21</sup>:

- Valid driver's license.
- Valid vehicle registration.
- Valid vehicle insurance.

MCPs are only required to reimburse the driver for gas mileage consistent with the Internal Revenue Service standard mileage rate for medical transportation<sup>22</sup>.

### **Non-Medical Transportation Authorization**

MCPs are required to authorize NMT for each member prior to the member using NMT services. The MCP is responsible for developing a process to ensure that members can request authorization and be approved for NMT in a timely matter.

### **Non-Medical Transportation and Non-Emergency Medical Transportation Access Standards**

MCPs are contractually required to meet timely access standards<sup>23</sup>. MCPs that have a Knox-Keene license are also required to meet the timely access standards contained in

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<sup>20</sup> VEH Section 465

<sup>21</sup> VEH Section 12500, 4000, and 16020

<sup>22</sup> [IRS Standard Mileage Rate for Business and Medical Purposes](#)

<sup>23</sup> 28 CCR Section 1300.51(d)(H); Exhibit A, Attachment 9 (Access and Availability)

Title 28 CCR Section 1300.67.2.2. The member's need for NMT and NEMT services do not relieve the MCPs from complying with their timely access standard obligations.

MCPs are responsible for ensuring that their delegated entities and subcontractors comply with all applicable state and federal laws and regulations, contractual requirements, and other requirements set forth in DHCS guidance, including APLs and Dual Plan Letters. MCPs must timely communicate these requirements to all delegated entities and subcontractors in order to ensure compliance.

If you have any questions regarding this APL, contact your Managed Care Operations Division Contract Manager.

Sincerely,

Original Signed by Nathan Nau

Nathan Nau, Chief  
Managed Care Quality and Monitoring Division